

BEFORE THE ADJUDICATING OFFICER
SECURITIES AND EXCHANGE BOARD OF INDIA
[ADJUDICATION ORDER NO. AO/AS/04/2018]

UNDER SECTION 15-I OF SECURITIES AND EXCHANGE BOARD OF INDIA ACT, 1992 READ WITH RULE 5 OF SEBI (PROCEDURE FOR HOLDING INQUIRY AND IMPOSING PENALTIES BY ADJUDICATING OFFICER) RULES, 1995.

In respect of

Vijay J. Thakkar

Sub-Broker of VSE Stock Services Ltd. at BSE and NSE

SEBI Registration no. INS010686413 and INS231749917

(PAN: AAXPT4930F)

In the matter SKS Logistics Ltd.

ORDER OF THE HON'BLE SAT

1. The Hon'ble Securities Appellate Tribunal (SAT), in Appeal No. 381 of 2014, vide order dated February 09, 2016, while setting aside the adjudication order dated August 28, 2014, remanded the case to the Adjudicating Officer for passing fresh order on merits and in accordance with law in the case of the Appellant viz. Vijay J. Thakkar, (hereinafter referred to as the Noticee) for the violations of the provisions of Regulations 4(1) read with 4(2)(a) and 4(2)(g) of the SEBI (Prohibition of Fraudulent and Unfair trade Practices Relating to Securities Market) Regulations, 2003 (hereinafter referred to as the "PFUTP Regulations") and Regulation 7 read with Clause A(1), (2), D(1), D(4) and D(5) of Code of Conduct for sub brokers specified under Schedule II of SEBI (Stock Brokers and Sub Brokers) Regulations, 1992 in the matter of SKS Logistics Ltd. (hereinafter referred to as SKS).

FACTS OF THE CASE IN BRIEF

2. Securities and Exchange Board of India (hereinafter referred to as '**SEBI**') conducted an investigation into the alleged irregularity in the trading in the shares of SKS Logistics Limited, erstwhile SKS (Ship) Limited (hereinafter referred to as "**SKS**"/"**Company**"/"**scrip**") and into the possible violations of the provisions of the Securities and Exchange Board of India Act, 1992 (hereinafter referred to as "Act") and various Rules and Regulations made there under for the period from June 01, 2004 to October 29, 2004 (hereinafter referred to as "**Investigation Period**"). The Investigation revealed that Vijay J. Thakkar (hereinafter referred to as the **Noticee**) had indulged in circular / synchronized trading in connivance with certain clients/ brokers thus instrumental in creating artificial volume in the scrip which distorted market equilibrium.
3. SEBI therefore, initiated adjudication proceedings under the provisions of the SEBI Act against the Noticee to inquire and adjudge the alleged violations of the provisions of Regulations 4 (1) read with 4(2) (a) and 4 (2) (g) of the SEBI (Prohibition of Fraudulent and Unfair trade Practices Relating to Securities Market) Regulations, 2003 (hereinafter referred to as the "**PFUTP Regulations**") and Regulation 15(1)(b) read with Clauses A(1), A(2), D(1), D(4) and D(5) of code of conduct for Sub-Broker specified under Schedule II of SEBI (Stock Brokers and Sub-Brokers) Regulations, 1992 (hereinafter referred to as the "**Broker Regulations**").

APPOINTMENT OF ADJUDICATING OFFICER

4. The undersigned was appointed as Adjudicating Officer, vide order dated May 28, 2009 under section 15-I of Securities and Exchange Board of India Act, 1992 (hereinafter referred to as "**SEBI Act**") and rule 3 of SEBI (Procedure for Holding Inquiry and Imposing Penalties by Adjudicating Officer) Rules, 1995 (hereinafter referred to as "**Rules**") to enquire into and adjudge under section 15HA and 15HB of the SEBI Act 1992 for the alleged violations.

SHOW CAUSE NOTICE, REPLY AND HEARING

Show Cause Notice

5. Show Cause Notice no. ADJ/SKS/AS/197903/2010 dated March 09, 2010 (hereinafter referred to as “**SCN**”) was issued to the Noticee under Rule 4 of SEBI (Procedure for Holding Inquiry and Imposing Penalty by Adjudicating Officer) Rules, 1995 (hereinafter referred to as the ‘Adjudicating Rules’) to show cause as to why an inquiry should not be held against him and penalty be not imposed under Sections 15HA and 15HB of the SEBI Act, for its alleged violation of the provisions of Regulation 4 (1), 4(2) (a) and 4 (2) (g) of PFUTP Regulations and Regulation 15(1)(b) read with Clauses A(1), A(2), D(1), D(4) and D(5) of Code of conduct for Sub-Broker specified under Schedule II of SEBI (Stock Brokers and Sub-Brokers) Regulations , 1992.
6. The allegation against the Noticee was that it was trading along with a few brokers in a particular pattern which appeared to be circular/ synchronized in nature. It was alleged that the Noticee created artificial volume in the scrip of SKS and mislead genuine investors by giving them the impression that the scrip is being actively traded when that was actually not the case. The time difference between most of the buy and sell orders executed were within one minute and that such transactions were in the nature of synchronized trades.

Reply to the Show Cause Notice

7. The Noticee vide letter dated March 23, 2010 inter-alia submitted that:
 - a) This scrip is fancy scrip and that is heavily traded in the investigation period.
 - b) As a intraday trader Noticee’s client Mr. Mehul Shah has been trading in various company scrips daily and the transaction volume traded for this scrip is very marginal.
 - c) All the transaction carried by Noticee’s client Mr. Mehul Shah were genuine and without any malafide intention as per their knowledge.
 - d) The trades were of fairly small quantities relatively and percentages of total trades. Noticee stopped trading for the client since 2006 for non fulfillment of his commitment.

- e) Noticee is not involved any manipulative, fraudulent or deceptive transactions and not even aware of the other seven stock brokers mentioned in the notice under rule 4
- f) Noticee requested to drop the proceedings or else grant him a personal hearing so as to explain in detail that his client transactions are genuine and there was no execution of synchronized or circular of trade. As Noticee is the resident of Gujarat city of vadodara, he requested to grant him a hearing at Ahemdabad (Gujarat).

Hearing

- 8. The undersigned granted an opportunity of personal hearing to the Noticee and the Noticee appeared before me. The Noticee reiterated the submissions made by noticee vide his letter dated March 23, 2010. Noticee further stated that the transactions were carried out as per the instructions of his client Mr. Mehul Shah and also stated that the identity of the counterparty was not known. Noticee also stated that total income from his business assessment year 2006-07(previous year 2005-06) was ₹ 2,32,506/- and he has not made any gain for the transaction of the client.
- 9. Pursuant to the order dated February 09, 2016 of the Hon'ble SAT for passing fresh order on merits and in accordance with law, the Noticee was provided with an opportunity of hearing on February 15, 2018. However, the hearing letter returned undelivered. Thereafter after obtaining the new address details from the Noticee, another opportunity of personal hearing was granted to the noticee on March 12, 2018. In the said hearing, the noticee along with his authorized representatives, Mr. J.J. Bhatt and Ms. Hiral Parag Shah, reiterated the submissions made before the Hon'ble SAT. In addition, the noticee submitted copies of 6 AO orders passed in the matter of SKS Logistics Ltd. and order dated February 08, 2018 of Hon'ble Supreme Court in the matter of SEBI vs. Rakhi Trading Pvt. Ltd.

Consideration of Issues, Evidence and Findings

- 10. I have carefully examined the charges made against the Noticee as mentioned in the SCN, oral and written submissions and the documents as

available on record. In the instant matter the following issues arise for consideration and determination:

- a. Whether the Noticee has violated Regulations 4 (1) read with 4 (2) (a) & (g) of the PFUTP Regulations 2003 and Regulation 15(1)(b) read with Clauses A(1), A(2), D(1), D(4) and D(5) of code of conduct for Sub-Broker specified under Schedule II of SEBI (Stock Brokers and Sub-Brokers) Regulations , 1992.
- b. Whether the Noticee is liable for monetary penalty prescribed under Section 15 HA and 15HB of the SEBI Act for the aforesaid violation?
- c. What quantum of monetary penalty should be imposed on the Noticee taking into consideration the factors mentioned in section 15J of SEBI Act?

11. Before proceeding, I would like to refer to the relevant provisions of the PFUTP Regulations and the Broker Regulations which reads as under:

PFUTP Regulations

4. Prohibition of manipulative, fraudulent and unfair trade practices

(1) Without prejudice to the provisions of regulation 3, no person shall indulge in a fraudulent or an unfair trade practice in securities.

(2) Dealing in securities shall be deemed to be a fraudulent or an unfair trade practice if it involves fraud and may include all or any of the following, namely :—

(a) indulging in an act which creates false or misleading appearance of trading in the securities market;

....

(g) entering into a transaction in securities without intention of performing it or without intention of change of ownership of such security;

CODE OF CONDUCT FOR SUB-BROKERS - Regulation 15

A. General.

(1) Integrity: A sub-broker, shall maintain high standards of integrity, promptitude and fairness in the conduct of all investment business.

(2) Exercise of due Skill and Care : A sub-broker, shall act with due skill, care and diligence in the conduct of all investment business.

D: Sub-broker Vis-à-vis Regulatory Authorities

- (1) **General Conduct:** *a sub-broker shall not indulge in dishonourable, disgraceful or disorderly or improper conduct on the stock exchange nor shall he willfully obstruct the business of the stock exchange. He shall comply with rules ,bye laws and regulations of the stock Exchange*
- (4) **Manipulation:** *A sub-broker shall not indulge in manipulative, fraudulent or deceptive transactions or schemes or spread rumours with a view to distorting market equilibrium or making personal gains.*
- (5) **Malpractices:** *A sub-broker shall not create false market either singly or in concert with others or indulge in any act detrimental to the investor's interest or which leads to interference with the fair and smooth functioning of the market mechanism of the stock exchange. A stockbroker shall not involve himself in excessive speculative business in the market beyond reasonable levels not commensurate with his financial soundness.*

Issue a) Whether the Noticee has violated Regulations 4 (1) read with 4 (2) (a) & (g) of the PFUTP Regulations 2003 and Regulation 15(1)(b) read with Clauses A(1), A(2), D(1), D(4) and D(5) of code of conduct for Sub-Broker specified under Schedule II of SEBI (Stock Brokers and Sub-Brokers) Regulations , 1992.

12. I find from the investigation report that the price of the scrip of SKS increased sharply during the period August 05, 2004 to August 20, 2004. The scrip opened at ₹ 19.9 on August 05 2004 reached a high of ₹ 39.10 and closed at ₹ 36.5 on August 20, 2004. The average daily traded quantity was around 9000 shares. During this patch of 12 trading days, the scrip had touched its applicable upper circuit limit on 7 trading days. The upper circuit limit was revised downward from 20% to 10% by BSE on August 11, 2004.
13. The scrip was trading in the price range of ₹ 27.75 to ₹ 37.90 till September 17, 2004. From September 20, 2004 onwards, the price of the scrip started increasing from opening price of ₹ 34.75 on September 20, 2004 and touched its period high of ₹ 68.40 on 12th October 2004. The circuit filter was revised

again from 5% to 2% on October 12, 2004. The average daily traded quantity during this period was around 31000 shares. From October 14, 2004 to October 29, 2004, the scrip traded in the price range of ₹ 58 to ₹ 68.

14. I find from the investigation report that the Noticee along with a few other clients was trading in a particular pattern which appeared to be circular/synchronized in nature. The names of the trading members and their respective clients are mentioned below:
- Bhagvandas & Co. dealing on behalf of Shri Sunil Purohit
 - Peninsular Capital Market dealing on behalf of Shri Haresh Posnak
 - Noticee dealing on behalf of Mehul Shah
 - Harikishan Hiralal dealing on behalf of Shri Mahesh Bissa
 - SPJ Stock Brokers Pvt. Ltd. dealing in its own account
 - PJ Chaudhary dealing in its own account
 - Galaxy Broking Ltd. dealing on behalf of Shri Bhuptani Kapil Chatrabhuj and
 - Sumat P. Jain dealing on behalf of Shri Sunil Satish Kuril
15. I find from the investigation report that the above clients entered into trades on various dates in a particular pattern and that it was usually among themselves through a group of three to four brokers/clients i.e. A→B→ C→ D →A and the same number of shares were rotated in a circular manner among brokers/clients in the group on daily basis so that the same number of shares go back to the original seller at the end of the day and the net position of the broker/client remains nil.
16. I find that the trades between the brokers accounted for more than 50% of the total market trades on certain days as given in table below:

Date	Traded Quantity (Circular in Nature)	Total Traded Quantity on that date	% of Traded Quantity
14-Sep-04	9000	26265	34.27%
15-Sep-04	2100	11842	17.73%
20-Sep-04	25050	39089	64.08%

21-Sep-04	26025	46393	56.10%
23-Sep-04	10050	37543	26.77%
24-Sep-04	22130	43485	50.89%
28-Sep-04	19975	28651	69.72%
29-Sep-04	27400	38107	71.90%
30-Sep-04	7500	68008	11.03%
25-Oct-04	12700	21070	60.28%
26-Oct-04	15000	43062	34.83%
27-Oct-04	4500	23235	19.37%
29-Oct-04	10540	41910	25.15%

These circular trades accounted for around 16% of the total traded quantity during the investigation period.

17. I give below examples of Noticee's trades (trading on behalf of the client Mehul Shah) on certain dates with the group of entities mentioned above to illustrate the nature of transactions entered by it:

i. **20/09/2004**

3000 shares

- 12:35:53 S.P.J Stock Brokers Pvt. Ltd. sold 3000 shares @ ₹ 34.5 to P.J. Chaudhary
- 12:36:19 P.J. Chaudhary sold 3000 shares @ ₹ 34.55 to Sunil Purohit.
- 12:37:49 Sunil Purohit sold 3000 shares @ ₹ 34.6 to **Mehul Shah**
- 12:38:30 **Mehul Shah** sold 3000 shares @ ₹ 34.65 to Mahesh Bissa.
- 13:02:06 Mahesh Bissa sold 3000 shares @ ₹ 34.85 to S.P.J. Stock Brokers Pvt. Ltd.

ii. **24/09/2004**

3655/3700shares

- 11:54:23 P.J. Chaudhary sold 3700 shares @ ₹ 41.40 to **Mehul Shah**.
- 11:55:43 **Mehul Shah** sold 3700 shares @ ₹ 42.05 to S.P.J. Stock Brokers Pvt. Ltd.
- 12:03:42 S.P.J Stock Brokers Pvt. Ltd. sold 3655 shares @ ₹ 42.15 to P.J. Chaudhary.

iii. **28/09/2004**

2500/3325 Shares

- 14:06:59 S.P.J Stock Brokers Pvt. Ltd. sold 2500 shares @ ₹ 41.2 to Sunil Purohit.
- 14:25:57 Sunil Purohit sold 2500 shares @ ₹ 41.1 to Mahesh Bissa.

- c. 14:13:14 Mahesh Bissa sold 2500 shares @ ₹ 41.30 to **Mehul Shah**.
- d. 14:12:33 **Mehul Shah** sold 2500 shares @ ₹ 41.45 to S.P.J. Stock Brokers Pvt. Ltd.

3325 Shares

- a. 14:29:22 S.P.J Stock Brokers Pvt. Ltd. sold 3325 shares @ ₹ 41.1 to Sunil Purohit.
- b. 14:30:11 Sunil Purohit sold 3325 shares @ ₹ 41.20 to **Mehul Shah**.
- c. 14:31:08 **Mehul shah** sold 3325 shares @ ₹ 41.40 to S.P.J. Stock Brokers Pvt. Ltd.

iv. 29/09/2004

1650 Shares

- a. 11:44:15 S.P.J Stock Brokers Pvt. Ltd. sold 1650 shares @ ₹ 42.8 to Sunil Purohit.
- b. 11:45:07 Sunil Purohit sold 1650 shares @ ₹ 42.90 to **Mehul Shah** .
- c. 11:45:23 and 11:45:30 **Mehul Shah** sold 1650 shares @ ₹ 42.95 to S.P.J. Stock Brokers Pvt. Ltd.

v. 25/10/2004

2550 shares

- a. 11:03:00 S.P.J Stock Brokers Pvt. Ltd. sold 2550 shares @ ₹ 60.9 to Sunil Purohit.
- b. 11:03:39 Sunil Purohit sold 2550 shares @ ₹ 60.95 to Haresh Posnak.
- c. 11:04:49 Haresh Posnak sold 2550 shares @ ₹ 60.80 to **Mehul Shah**.
- d. **Mehul Shah** sold 2550 shares to S.P.J. Stock Brokers Pvt. Ltd.
(1550 shares @ ₹ 60.85 at 11:05:03 and 1000 shares @ ₹ 60.95 at 11:05:20).

vi. 27/10/2004

- a. 11:51:14 S.P.J Stock Brokers Pvt. Ltd. sold 750 shares @ ₹ 60.6 to Sunil Purohit.
- b. 11:51:56 Sunil Purohit sold 1250 shares @ ₹ 60.75 to Haresh Posnak.
- c. 11:56:51 Haresh Posnak sold 1250 shares @ ₹ 60.60 to **Mehul Shah** .
- d. 11:58:12 **Mehul Shah** sold 1250 shares @ ₹ 61.05 to S.P.J. Stock Brokers Pvt. Ltd.

18. The Noticee along with the other entities mentioned above entered into trades in such a manner that on several instances, the time difference between buy order and sell order for circular trades were placed within a gap of one minute, except for 8 trades involving 1250 shares on 25/10/2004 where the time difference between buy order and sell order was nil. The original buy order quantity and the original sell order quantity is observed to be matching in 934 trades involving 1,68,740 shares out of a total of 1133 trades involving 1,91,970 shares. The original buy order rate and the original sell order rate is observed to be matching in 584 trades involving 1,01,910 shares. In 486 trades (out of a total of 1133 circular trades) constituting 91,485 shares, the order prices as well as the order quantities are matching and the buy orders and sell orders have been placed within a minute and therefore these trades appear to be synchronized.
19. It is observed that the noticee dealing on behalf of it's client Mehul Shah, on September 20, 2004 bought 3,000 shares at 12:37:49 at a price of ₹ 34.60 and at 12:38:30 sold the same number of shares at a price of ₹ 34.65. This resulted in circular trades for 15,000 shares within 1 minute, executed between the noticee and 4 other brokers. Similar circular trades were observed wherein the broker/ client placed the buy order and sell order of the same scrip and for the same quantity within a gap of 1 minute. This trading pattern (buying and immediate selling or vice versa) has been observed for trading of 1,73,470 shares out of the total circular trades for 1,91,970 shares. It is observed that these trades resulted in increase of volumes.
20. The pattern of synchronized order placement/circular trades clearly points out that the transactions was carried out with the intention that the order of the Noticee with other members should match and there was a prior arrangement with respect to these transactions. The trading pattern indicates that the time difference between buy and sell order was approximately close to or less than a minute.
21. The role of the Noticee in executing the larger game plan of creating manipulation in the scrip of SKS cannot be overlooked. It is not possible for a

single entity to manipulate the market and the role of the entire group has to be considered in a holistic manner to arrive at any conclusion. In the instant matter the trading pattern of the members of signifies the misleading appearance of trading.

22. The fact is that had the trades of the Noticee been executed in the normal course of business, the possibility of such perfect matching would not have been possible. The buy and sell prices of one entity were close to the buy/sell rates of the other entity in all the settlements, such that the trades of these entities were always matched. A trade can be executed on the screen and still be manipulative in nature. Considering the number of such trades, it is clear that there has been a gross mis-use of the screen based trading system. It is also to be stated that “intention” is inherent in all cases of synchronized trading and the same was also brought out in the case of Nirmal Bang Securities (P) Ltd. vs SEBI by the Hon“ ble SAT whereby it was observed that “Intention is reflected from the action of the Appellant. Choosing selective time slots does not appear to be an involuntary action.”
23. I have noted the submissions of the Noticee denying the allegations. It cannot be a mere coincidence that every time, the orders placed by the Noticee matched with the same set of counter parties. A mere look at the trading details annexed to the SCN, which contains the details of a large number of trades, makes it clear that the trades were synchronized/circular. By indulging in such manipulative trading, the Noticee created artificial liquidity in the scrips and played a role in the manipulation of the trading.
24. The Noticee has submitted that the transactions were carried out as per the instructions of his client, Mehul Shah and that the identity of the counterparty was not known. The Noticee also submitted that the transaction carried by them on behalf of their client, Mr. Mehul Shah, were genuine and without any malafide intention as per their knowledge. I note that as illustrated above, the Noticee executed circular/ synchronised trades. Further, on the 6 trading days, when the Noticee executed such circular trades on behalf of Mehul Shah, the shares of SKS were bought and sold by the Noticee within few

seconds/ minutes. This clearly indicates the meeting of minds and manipulative trading pattern. Therefore, the said submission of the Noticee is without any merit.

25. Regulation 4(2)(a) of PFUTP, inter alia, prohibits a person from indulging in an act which creates false or misleading appearance of trading in the securities market. Regulations 4(2)(g) of PFUTP prohibits a person from entering into a transaction in securities without intention of performing it or without intention of change of ownership of such security. As detailed above, the acts of the Noticee clearly created false and misleading appearance in the shares of SKS and also that it did not act in a bonafide manner. The facts of the case highlight the Noticee's involvement, by executing continuous synchronized/circular trades in a substantial manner, in the manipulation of price/volume of the scrip of SKS which led to creation of artificial volumes and misleading appearance of trading in the said shares. As the transactions executed by the Noticee in the scrip of SKS were synchronized/ circular, there does not appear to be any genuine trading interest in the scrip.
26. In terms of Clauses A(1),A(2) , D(1), D(4) and D(5) of code of conduct for Sub-Broker specified under Schedule II of SEBI (Stock Brokers and Sub-Brokers) Regulations, 1992, a sub-broker shall not, inter alia, create false market or indulge in any act detrimental to the investors' interest or which leads to the interference with the fair and smooth functioning of the securities market. The sub-broker shall also maintain high standard of integrity, promptitude and fairness and shall act with due skill, care and diligence in the conduct of his business. It also mandates that the sub-broker shall not, inter alia, indulge in a manipulative transaction with a view to distort the market equilibrium and comply with all the statutory requirements. The trades of the Noticee as explained hereinabove in detail establishes that the same created a misleading appearance of trading, artificial volume and price in the shares of SKS. It further shows that the Noticee had failed to exercise due skill, care and diligence and not maintained high standard of integrity, promptitude, fairness in the conduct of its business as a sub-broker. Moreover, the

transactions of the Noticee in the said scrips were synchronized/circular and there does not appear to be any genuine trading interest in the said scrips.

27. Generally, synchronized/circular are the instruments/tools employed by some unscrupulous elements in the securities market to manipulate the market and deceive the general/genuine investors in the market place. The pattern of trading, behaviour of the entities, apparent irregularities and the available trading date, etc., prove manipulation which always depends on inferences drawn on a mass of factual detail. When all of these are considered together, they can emerge as ingredients to prove the manipulative scheme designed and executed by such manipulators with intent to tamper with free market forces.
28. In view of foregoing, I find that the submissions of the Noticee are not tenable and consequently, hold that the charges leveled against the Noticee are proved and that the allegation of violation of provision of regulations 4(1), 4(2)(a), and (g) of PFUTP, and read with Clauses A(1),A(2) , D(1), D(4) and D(5) of code of conduct for Sub-Broker specified under Schedule II under Regulation 15(b) SEBI (Stock Brokers and Sub-Brokers) Regulations , 1992 stands established.

Issue b) Whether the Noticee is liable for monetary penalty prescribed under Section 15 HA and 15HB of the SEBI Act for the aforesaid violation?

29. The next issue arise for consideration is as to what would be monetary penalty that can be imposed on the noticee for violation of aforesaid Regulations. The Hon'ble Supreme Court of India in the matter of SEBI Vs. Shri Ram Mutual Fund[2006] 68 SCL 216(SC) held that "*once the violation of statutory regulations is established, imposition of penalty becomes sine qua non of violation and the intention of parties committing such violation becomes totally irrelevant. Once the contravention is established, then the penalty is to follow*".
30. Thus, the aforesaid violations by the Noticee make it liable for penalty under Sections 15HA and 15 HB of SEBI Act, 1992 which read as follows:

Penalty for fraudulent and unfair trade practices

15HA. If any person indulges in fraudulent and unfair trade practices relating to securities, he shall be liable to a penalty of twenty-five crore rupees or three times the amount of profits made out of such practices, whichever is higher.

Penalty for contravention where no separate penalty has been provided

15HB. Whoever fails to comply with any provision of this Act, the rules or the regulations made or directions issued by the Board thereunder for which no separate penalty has been provided, shall be liable to a penalty which may extend to one crore rupees.]”

Issue c) What quantum of monetary penalty should be imposed on the Noticee taking into consideration the factors mentioned in section 15J of SEBI Act?

31. While determining the quantum of penalty under sections 15HA and 15HB, it is important to consider the factors stipulated in section 15J of SEBI Act, which reads as under:-

“15 J Factors to be taken into account by the adjudicating officer

While adjudging quantum of penalty under section 15-I, the adjudicating officer shall have due regard to the following factors, namely:-

- (a) the amount of disproportionate gain or unfair advantage, wherever quantifiable, made as a result of the default;*
- (b) the amount of loss caused to an investor or group of investors as a result of the default;*
- (c) the repetitive nature of the default.”*

32. It is difficult, in cases of such nature, to quantify exactly the disproportionate gains of unfair advantage enjoyed by an entity and the consequent losses suffered by the investors. I have noted that the investigation report also does not dwell on the extent of specific gains made by the clients or the brokers. Suffice to state that keeping in mind the practices indulged in by the Noticee, gains per se were made by the Noticee in that it traded in the scrip of SKS in a manner meant to create artificial volumes and liquidity which is an important

criterion, apart from price, capable of misleading the investors while making an investment decision. In fact, liquidity/volumes in particular scrip raise the issue of 'demand' in the securities market. The greater the liquidity, the higher is the investors' attraction towards investing in that scrip. Hence, anyone could have been carried away by the unusual fluctuations in the volumes and been induced into investing in the said scrip. Besides, this kind of activity seriously affects the normal price discovery mechanism of the securities market. People who indulge in manipulative, fraudulent and deceptive transaction, or abet the carrying out of such transaction which are fraudulent and deceptive should be suitably penalized for the said acts of omissions and commissions. Considering the continuous effort of the Noticee in this aspect where the synchronized/circular trades were carried out over a period of time, it can safely be surmised that the nature of default was also repetitive.

33. Further, the noticee has relied on the order dated February 08, 2018 of the Hon'ble Supreme Court in the matter of SEBI Vs. Rakhi Trading Pvt. Ltd. I find that in the said order, with regard to the brokers, the Hon'ble Court has stated that SEBI has not provided any material to suggest negligence or connivance on the part of the broker. It is also mentioned that as held by the Court in the matter of Kishore R. Ajmera, there are several factors to be considered. Therefore, the Hon'ble Court has held that to hold a broker guilty of violation of PFUTP regulations or Code of Conduct, certain factors are to be considered as done in the case of Kishore R Ajmera.

34. I find that that the Hon'ble Supreme Court in the Appeal Civil Appeal no. 2818 of 2008, SEBI Versus Kishore R. Ajmera and others, while allowing the SEBI appeal against the SAT order in the matters of *M/s Ess Ess Intermediaries Pvt. Ltd.*, and others, has recorded the following:

"...In these cases the volume of trading in the illiquid scrips in question was huge, the extent being set out hereinabove. Coupled with the aforesaid fact, what has been alleged and reasonably established, is that buy and sell orders in respect of the transactions were made within a span of 0 to 60 seconds. While the said fact by itself i.e. proximity of time between the buy and sell orders may not be conclusive in an isolated case such an event in a situation

where there is a huge volume of trading can reasonably point to some kind of a fraudulent/manipulative exercise with prior meeting of minds. Such meeting of minds so as to attract the liability of the broker/sub-broker may be between the broker/sub-broker and the client or it could be between the two brokers/sub brokers engaged in the buy and sell transactions. When over a period of time such transactions had been made between the same set of brokers or a group of brokers a conclusion can be reasonably reached that there is a concerted effort on the part of the concerned brokers to indulge in synchronized trades the consequence of which is large volumes of fictitious trading resulting in the unnatural rise in hiking the price/value of the scrip(s). It must be specifically taken note of herein that the trades in question were not “negotiated trades” executed in accordance with the terms of the Board’s Circulars issued from time to time. A negotiated trade, it is clarified, invokes consensual bargaining involving synchronizing of buy and sell orders which will result in matching thereof but only as per permissible parameters which are programmed accordingly.

It has been vehemently argued before us that on a screen based trading the identity of the 2nd party be it the client or the broker is not known to the first party/client or broker. According to us, knowledge of who the 2nd party/ client or the broker is, is not relevant at all. While the screen based trading system keeps the identity of the parties anonymous it will be too naive to rest the final conclusions on said basis which overlooks a meeting of minds elsewhere. Direct proof of such meeting of minds elsewhere would rarely be forthcoming. The test, in our considered view, is one of preponderance of probabilities so far as adjudication of civil liability arising out of violation of the Act or the provisions of the Regulations framed thereunder is concerned. Prosecution under Section 24 of the Act for violation of the provisions of any of the Regulations, of course, has to be on the basis of proof beyond reasonable doubt.

The conclusion has to be gathered from various circumstances like that volume of the trade effected; the period of persistence in trading in the particular scrip; the particulars of the buy and sell orders, namely, the volume thereof; the proximity of time between the two and such other relevant factor The fact that the broker himself has initiated the sale of a particular quantity of

the scrip on any particular day and at the end of the day approximately equal number of the same scrip has come back to him; that trading has gone on without settlement of accounts i.e. without any payment and the volume of trading in the illiquid scrips, all, should raise a serious doubt in a reasonable man as to whether the trades are genuine. The failure of the brokers/sub-brokers to alert themselves to this minimum requirement and their persistence in trading in the particular scrip either over a long period of time or in respect of huge volumes thereof, in our considered view, would not only disclose negligence and lack of due care and caution but would also demonstrate a deliberate intention to indulge in trading beyond the forbidden limits thereby attracting the provisions of the FUTP Regulations. The difference between violation of the Code of Conduct Regulations and the FUTP Regulations would depend on the extent of the persistence on the part of the broker in indulging with transactions of the kind that has occurred in the present cases. Upto an extent such conduct on the part of the brokers/sub-brokers can be attributed to negligence occasioned by lack of due care and caution. Beyond the same, persistent trading would show a deliberate intention to play the market. The dividing line has to be drawn on the basis of the volume of the transactions and the period of time that the same were indulged in. In the present cases it is clear from all these surrounding facts and circumstances that there has been transgressions by the respondents beyond the permissible dividing line between negligence and deliberate intention."

35. While applying the test prescribed by the Hon'ble Supreme Court in the said matter, I find that it indicates the deliberate intention of the noticee to manipulate the market and there has been transgression by the noticee beyond the permissible dividing line between negligence and deliberate intention. Out of the six trading days when the noticee executed circular trades, for 5 trading days, the contribution of the circular trading volume was more than 50% of the total traded volume (maximum 72%). During this period, the price of the scrip increased from ₹ 34.75 on September 20, 2004 (first day of circular trades of the noticee) to ₹ 61.05 on October 27, 2004 (last day of circular trades of the noticee) with price rise of over 75%. Being a registered market intermediary at the relevant point in time, the noticee was under

obligation to exercise due diligence and care and ensure that the trades executed through it on behalf of its clients or otherwise, were genuine trades and not executed to disturb the market equilibrium and to falsely influence the volumes or price of the scrip. Instead, the noticee, trading on behalf of the client Mehul Shah, not only indulged in circular trades but also synchronized trades, which created significant artificial volumes in the scrip and disturbed the market equilibrium.

36. The Hon'ble SAT while remanding the instant matter to the undersigned has inter-alia observed the following:

"It is a matter of record that by three separate orders all dated 13.04.2012, the AO of SEBI had imposed penalty of ₹ 1 lac under Section 15HA of the SEBI Act on each of the persons who had indulged in synchronized/circular trades. In the impugned order passed on 28.08.2014 the AO has not considered the aforesaid orders all dated 13.04.2012 which have direct bearing while imposing penalty against the appellant."

37. Due to the reasons mentioned above, I am of the view that there is no case for change in the penalty of ₹ 16,00,000 imposed on the Noticee under Section 15HA of the SEBI Act earlier vide order dated August 28, 2014 for violation of SEBI (PFUTP) regulations.

38. With regard to the issue of violation of code of conduct for Sub brokers, as explained above, the trades of the Noticee on behalf of the client Mehul Shah, created a misleading appearance of trading, artificial volume and price in the shares of SKS. The said trades, which were synchronized/ circular, were executed with the intention to create an artificial volume in the scrip of SKS. Therefore, the Noticee had failed to exercise due skill, care and diligence and not maintained high standard of integrity, promptitude, fairness in the conduct of its business as a sub broker. In view of the above, there is no case for change in the penalty of ₹ 6,00,000 imposed on the Noticee under Section 15HB of the SEBI Act earlier vide order dated August 28, 2014 for violation of Code of Conduct for Sub Brokers.

ORDER

39. In view of the above, after considering all the facts and circumstances of the case and exercising the powers conferred upon me under section 15-I (2) of the SEBI Act, 1992, I hereby impose a monetary penalty of ₹ 16,00,000/- (Rupees Sixteen Lakh Only) under section 15HA SEBI Act and ₹ 6,00,000/- (Rupees Six Lakh Only) under section 15HB SEBI Act, i.e. total penalty of ₹ 22,00,000/- (Rupees Twenty Two Lakh Only) on the Noticee which will be commensurate with the violation/s committed by the Noticee.
40. The Noticee shall remit / pay the said amount of penalty within 45 days of receipt of this order either by way of Demand Draft in favour of "SEBI -Penalties Remittable to Government of India", payable at Mumbai, OR through e-payment facility into Bank Account the details of which are given below:

Account No. for remittance of penalties levied by Adjudication Officer	
Bank Name	State Bank of India
Branch	Bandra Kurla Complex
RTGS Code	SBIN0004380
Beneficiary Name	SEBI – Penalties Remittable To Government of India
Beneficiary A/c No.	31465271959

41. The Noticee shall forward said Demand Draft or the details / confirmation of penalty so paid through e-payment to the Chief General Manager of Enforcement Department of SEBI. The Format for forwarding details / confirmations of e-payments made to SEBI shall be in the form as provided at Annexure A of Press Release No. 131/2016 dated August 09, 2016 shown at the SEBI Website which is produced as under;
- Case Name :
 - Name of Payee:
 - Date of payment:
 - Amount Paid:
 - Transaction No:
 - Bank Details in which payment is made:
 - Payment is made for: (like penalties/disgorgement/recovery/Settlement amount and legal charges along with order details)

42. In terms of the provisions of Rule 6 of the Adjudicating Rules the copies of this order is sent to the Noticee and also to Securities and Exchange Board of India.

Date: June 29, 2018

Place: Mumbai

**ASHA SHETTY
ADJUDICATING OFFICER**