

WTM/TCN /133/IVD1/JAN/09

BEFORE THE SECURITIES AND EXCHANGE BOARD OF INDIA
CORAM: Dr. T.C.NAIR, WHOLE TIME MEMBER

ORDER UNDER REGULATION 28(2) OF THE SEBI (INTERMEDIARIES) REGULATIONS, 2008 IN THE MATTER OF MAHEK CONSULTANTS, SUB BROKER OF M/s. APEX STOCK BROKERS PVT. LTD. (ERSTWHILE ACME SHARE AND STOCK PVT LTD, MEMBER, BOMBAY STOCK EXCHANGE LIMITED, SEBI REGISTRATION NO. INS 010574411 IN THE SCRIP OF DATABASE FINANCE LTD.

1. SEBI conducted an investigation into the buying, selling and dealing in the scrip of Database Finance Ltd. (hereinafter referred to as “Database” or “the Company”) for the period 2001 to 2002. It was found that the price of the scrip having face value of Re. 1 rose from a low of Re.1 on April 10, 2001 to a high of Rs. 14.45 on August 31, 2001 during the first period of investigation and from Rs. 42. 35 on April 1, 2002 to Rs. 82. 90 on June 28, 2002 during the second period of investigation. It was observed that during the first investigation period, 12 entities/ individuals who were prima facie related/connected to each other traded significantly for approximately 75% of the total trades in the scrip on BSE through 14 member broker/sub brokers.
2. It was alleged that these connected or related clients including clients of Mahek Consultants (hereinafter referred to as “the sub-broker”) viz., Chandrakant K Shah influenced the price of the scrip by creating artificial volume in the market thereby violating the provisions of Regulation 4(a),(b), (c) and (d) of SEBI(Prohibition of Fraudulent and Unfair Trade Practice relating Securities Market) Regulations 1995 (hereinafter referred to as PFUTP Regulations). It was further alleged

the sub broker failed to exercise due care and diligence and violated clauses A(1),(2),D(1),(4) and (5) of Code of Conduct as specified in schedule II under Regulation 15 of the SEBI(Stock Broker and Sub Broker) Regulations, 1992.

3. In view of the above findings of investigation, SEBI vide order dated October 10, 2004, appointed an Enquiry Officer under the then SEBI (Procedure for Holding Enquiry by Enquiry Officer and Imposing Penalty) Regulations, 2002 (hereinafter referred to as “Enquiry Regulations”) to enquire into the violations/irregularities committed by the broker. The enquiry officer conducted enquiry in terms of Enquiry Regulations and found that the broker had failed to exercise due skill, care and diligence in conduct of its business thereby violating the provisions of Regulation 15 read with Clause A(2) of Code of Conduct specified under schedule II of the Stock Brokers Regulations. The enquiry officer submitted his report dated May 3, 2005 recommending a minor penalty of warning to the sub broker.
4. A copy of the enquiry report along with show cause notice dated January 13, 2006 was forwarded to the sub broker, in terms of Regulation 13(2) and 13(5) of the Enquiry Regulations advising it to show cause as to why higher penalty should not be imposed against it then that recommended by the Enquiry Officer.
5. The sub broker vide its letter dated January 24, 2006 *inter alia* stated that the show cause notice issued has not highlighted any material on record that leads to the failure of the Enquiry Officer in taking into cognizance

the available facts. No rationalization or clarification for the proposed imposition of a higher penalty has been provided to them. Further the show cause notice has not specified what “higher penalty” the Board is contemplating to levy. It was further submitted that as they were contemplating to call for certain information and documents from SEBI under the provisions of Rights to Information Act, 2005, they requested to keep the show cause notice in abeyance until the information is sought and made available to them.

6. An opportunity of personal hearing was granted to the sub broker on September 28, 2006 before me wherein no one appeared on behalf of the sub broker. I note that the sub broker has not made any application under the Rights to Information Act till date and therefore, I am proceeding ahead on the material available on record.
7. I have carefully examined the enquiry report, the show cause notices and the replies/ submission of the sub broker. I note that though the Enquiry Regulations were repealed with effect from the notification of the Securities and Exchange Board of India (Intermediaries) Regulations, 2008, anything done and any action taken under the said enquiry regulations shall be deemed to have been done or taken or commenced under the corresponding provisions of the Securities and Exchange Board of India (Intermediaries) Regulations, 2008. My findings are as under:
8. I find that the investigation report has not given any evidence in support of the allegation that there was a connivance of the sub broker with their

client so as to give an inference that it has indulged in circular trades and was thus instrumental in creating artificial volumes in the scrip which distorted the market equilibrium of the shares. Also no evidence has been given showing that the sub broker knew that their client was indulging in circular trading, manipulation etc. or showing that the sub broker knew the relationship of their client with other clients. I note that the investigation report also does not bring out any relationship of the group of clients with the sub broker. I further note that the investigation report does not bring out any attempts at synchronization of trades by the involved brokers which can be one indication of connivance. However, I am of the view that the sub broker should have been alerted by the prolonged trading by the client in an illiquid scrip by making necessary enquiries and discontinued trading in the said scrip.

9. I further note that the show cause notice was also issued under Regulation 13(5) of the Enquiry Regulations calling upon the noticee to show cause as to why higher penalty should not be imposed upon it. After perusal of the show cause notice and materials available on record, I find that the show cause notice does not clearly bring out the reasons for enhancement of the penalty. The Enquiry Officer has found that there is no evidence in corroboration of the allegation that there was a connivance of the broker with their client. Further the investigation report also does not bring out any relationship of the group of clients with the broker. It is pertinent to note that the show cause notice has not dispelled the said finding. After perusal of the show cause notice and material available on record, I do not find legally sustainable grounds to enhance the penalty. However in the facts and circumstances of the case,

the broker should have acted with the due skill and care as is mandated in the code of conduct for sub brokers in the Stock Brokers Regulations.

10. Now, therefore, in exercise of powers conferred upon me in terms of Section 19 of SEBI Act, 1992 read with Regulation 28(2) of Securities and Exchange Board of India (Intermediaries) Regulations, 2008, I direct M/s Mahek Consultants to be careful in future and exercise due care and diligence in the conduct of its affairs as a capital market intermediary. I also direct Mahek Consultants, sub broker affiliated to Apex Stock Brokers Pvt. Ltd. (erstwhile M/s. ACME Share and Stock Pvt. Ltd.), Bombay Stock Exchange Limited, SEBI Registration No. INS010574411 to note that any instance of violation or non compliance of SEBI Act and Rules and Regulations in future shall be dealt with stringently.

DATE : 13.01.2009
PLACE : MUMBAI

T.C.NAIR
WHOLE TIME MEMBER
SECURITIES AND EXCHANGE BOARD OF INDIA