

BEFORE THE SECURITIES AND EXCHANGE BOARD OF INDIA

CORAM: Dr. T.C.NAIR, WHOLE TIME MEMBER

IN THE MATTER OF M.S.CONSULTANCY SERVICES, SUB BROKER OF APEX STOCK BROKERS PVT. LTD. (ERSTWHILE M/s. ACME SHARE AND STOCK PVT. LTD.), MEMBER OF THE BOMBAY STOCK EXCHANGE LIMITED, SEBI REGISTRATION NO. INS010530116, IN THE SCRIP OF DATABASE FINANCE LTD.

Date of hearing : 05 September, 2006

Appearances

For Noticees : Shri J J Bhatt, Advocate
Ms. Hiral, Advocate
Ms. Anagha, Advocate
Shri Mahendra S Thakkur, Proprietor, M.S.Consultancy Services
For SEBI : Shri P.K.Nagpal, Executive Director
Shri Amol Hogade, Manager
Ms. Kshama Chavan, Legal Officer

ORDER

UNDER ORDER UNDER REGULATION 28(2) OF THE SEBI (INTERMEDIARIES) REGULATIONS, 2008

1. SEBI conducted an investigation into the buying, selling and dealing in the scrip of Database Finance Ltd (hereinafter referred to as "Database" or "the Company") for the period 2001 to 2002. It was found that the price of the scrip having face value of Re. 1 rose from a low of Re.1 on April 10, 2001 to a high of Rs. 14.45 on August 31, 2001 during the first period of investigation and from Rs. 42.35 on April 1, 2002 to Rs. 82.90 on June 28, 2002 during the second period of investigation. It was observed that during the first investigation period 12 entities/

individuals who were prima facie related/connected to each other traded significantly for approximately 75% of the total trades in the scrip on BSE through 14 member broker/sub brokers.

2. It was alleged that the connected or the related clients of M/s. M. S. Consultancy Services (hereinafter referred to as “the sub-broker”) sub broker of Apex Stock Brokers Pvt. Ltd (erstwhile ACME Share & Stock Pvt. Ltd.), member of BSE, namely Ms. Rekha Vakharia and Ms. Baban Sonate had influenced the price of the scrip by creating artificial volume in the market thereby violating the provisions of Regulation 4 (a),(b), (c) and (d) of SEBI (Prohibition of Fraudulent and Unfair Trade Practice relating Securities Market) Regulations 1995 (hereinafter referred to as “PFUTP Regulations”). It was further alleged that the sub broker failed to exercise due care and diligence and violated clauses A(1),(2), D(1),(4) and (5) of Code of Conduct as specified in schedule II under Regulation 15 of the SEBI(Stock Brokers and Sub Brokers) Regulations, 1992.
3. In view of the above findings of investigation, SEBI vide order dated October 10, 2004, appointed an Enquiry Officer under the then SEBI (Procedure for Holding Enquiry by Enquiry Officer and Imposing Penalty) Regulations, 2002 (hereinafter referred to as “Enquiry Regulations”) to enquire into the violations/irregularities committed by the sub broker. The enquiry officer conducted enquiry in terms of Enquiry Regulations and found that the sub broker had failed to exercise due skill, care and diligence in conduct of its business thereby violating the provisions of Regulation 15 read with Clause A(2) of Code of Conduct specified under schedule II of the Stock Broker

Regulations. The enquiry officer submitted his report dated February 11, 2005 recommending a minor penalty of warning to the sub broker.

4. A copy of the enquiry report along with show cause notice dated January 13, 2006 was forwarded to the sub broker, in terms of Regulation 13(2) and 13(5) of the Enquiry Regulations advising it to show cause as to why higher penalty should not be imposed against it then that recommended by the Enquiry Officer.
5. The sub broker vide its letter dated February 14, 2006 interalia stated that that the show cause notice does not point out any material on record that the enquiry officer failed to take cognizance of or that appraisal of evidence was improper. No penalty whatsoever is leviable because there is no finding in the Enquiry Report of price manipulation in the scrip of Database. There was no evidence to show that there was connivance with their client. Also no evidence as to their knowledge of client including in circular trading etc. or that they knew the relationship of clients with other clients has been furnished.

As regards the charge of code of conduct, it is clarified that the trades were carried in the normal and usual course of sub broking business and were not aware that their client was acting in the concert with other clients. They have acted with due skill, care and diligence in the conduct of their business. They have followed the "Know Your Client" regime and philosophy and did not deliver any gain/benefit from the rise or fall in the shares of DFL. There was no proprietary trading in scrip of DFL and their gain was sub-brokerage income only.

6. An opportunity of personal hearing was granted to the sub broker on September 5, 2006 before me wherein the persons stated on the first page of order appeared and made submissions.
7. I have carefully considered the enquiry report, the show cause notices and the replies/ submission of the broker. I note that though the Enquiry Regulations were repealed with effect from the notification of the Securities and Exchange Board of India (Intermediaries) Regulations, 2008, anything done and any action taken under the said enquiry regulations shall be deemed to have been done or taken or commenced under the corresponding provisions of the Securities and Exchange Board of India (Intermediaries) Regulations, 2008. My findings are as under:
8. I note that the investigation report has not given any evidence in support of the allegation that there was a connivance of the sub broker with their client so as to give an inference that it has indulged in circular trades and was thus instrumental in creating artificial volumes in the scrip which distorted the market equilibrium of the shares. Also no evidence has been given showing that the broker knew that their client was indulging in circular trading, manipulation etc. or showing that the sub broker knew the relationship of their client with other clients. I note that the investigation report also does not bring out any relationship of the group of clients with the sub broker. I further note that the investigation report does not bring out any attempts at synchronization of trades by the involved sub brokers which can be

one indication of connivance. However, I am of the view that the sub broker should have been alerted by the prolonged trading by the client in an illiquid scrip by making necessary enquiries and discontinued trading in the said scrip.

9. I further note that the show cause notice was also issued under Regulation 13(5) of the Enquiry Regulations calling upon the noticee to show cause as to why higher penalty should not be imposed upon it. After perusal of the show cause notice and materials available on record, I find that the show cause notice does not clearly bring out the reasons for enhancement of the penalty. The Enquiry Officer has found that there is no evidence in corroboration of the allegation that there was a connivance of the sub broker with their client. Further the investigation report also does not bring out any relationship of the group of clients with the sub broker. It is pertinent to note that the show cause notice has not dispelled the said finding. After perusal of the show cause notice and material available on record, I do not find legally sustainable grounds to enhance the penalty. However in the facts and circumstances of the case, the sub broker should have acted with the due skill and care as is mandated in the code of conduct for Stock Brokers in the Stock Brokers Regulations.
8. Now, therefore, in exercise of powers conferred upon me in terms of section 19 of SEBI Act, 1992 read with Regulation 28(2) of Securities and Exchange Board of India (Intermediaries) Regulations, 2008, I direct M/s M. S. Consultancy, to be careful in future and exercise due care and diligence in the conduct of its affairs as a capital market

intermediary. I also direct M/s M.S. Consultancy Services, Sub Broker of Apex Stock Brokers Pvt. Ltd., Bombay Stock Exchange Limited, SEBI Registration No. INS 010530116 to note that any instance of violation or non compliance of SEBI Act and Rules and Regulations in future shall be dealt with stringently.

DATE : 13.01.2009
PLACE : MUMBAI

T.C.NAIR
WHOLE TIME MEMBER
SECURITIES AND EXCHANGE BOARD OF INDIA