

BEFORE THE SECURITIES AND EXCHANGE BOARD OF INDIA, MUMBAI
CORAM: S. RAMAN, WHOLE TIME MEMBER

ORDER

Under Sections 11, 11(4), 11A and 11B of the Securities and Exchange Board of India Act, 1992, in the matter of United Medicine and Surgical Industries Limited (PAN: AABCU2558H) and its Directors, viz. Shri Santosh Kumar Hati (PAN: ACKPH9229A; DIN: 03213907), Shri Suvendu Ganguly (PAN: BDOPG6630C; DIN: 05298893), Shri Biplab Sarkar (PAN: CAYPS6984D; DIN: 06859547), Shri Satyanarayan Karmakar (PAN: BCJPK2878L; DIN: 06859637), Shri Sumit Guria (PAN: AQFPG0812M; DIN: 05121677), Shri Biplab Banerjee (PAN: AUDPB3526F; DIN: 05176290), Shri Rajib Bhattacharya (PAN: AMGPB0981P; DIN: 02744648), Shri Md. Saifuddin Halder (PAN: ABJPH6895C; DIN: 03213829), Shri Tozemmud Islam (PAN: ABHPI1120R; DIN: 06594445) and Shri Harendra Nath Sinha (PAN: AUUPS6793A; DIN: 03271303) alongwith its Debenture Trustee, viz. United Debenture Trust (represented by Shri Abbas Ali Molla).

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1. Securities and Exchange Board of India ("**SEBI**") received a complaint on October 10, 2014, against United Medicine and Surgical Industries Limited ("**UMSIL**") alleging non-payment of amounts arising from *inter alia* subscription of *Redeemable Preference Shares* and *Secured Redeemable Debentures* ("**NCDs**").
 - 2.1 Thereafter, SEBI vide letters dated October 29, 2014, sought the following information from UMSIL and its Directors at the relevant time, viz. Shri Santosh Kumar Hati, Shri Suvendu Ganguly, Shri Biplab Sarkar and Shri Satyanarayan Karmakar, –
 - i. Copy of Audited Annual Accounts and Annual Returns of the company for the last 3 years;
 - ii. Name, addresses and occupation and PAN of all the Promoters/Directors and Key Managerial Personnel of the company;
 - iii. Nature of business of the company;
 - iv. Other information in respect of issue of shares/debentures by the company, viz. –
 - a. Copy of Prospectus/Red Herring Prospectus/Statement in lieu of Prospectus/Information Memorandum filed with Registrar of Companies ("**ROC**");
 - b. Date of opening and closing of the subscription list;

- c. Details regarding the number of application forms circulated inviting subscription for shares/debentures and number of applications received;
- d. Details regarding the number of allottees and list of such allottees, etc.;
- e. Number of shares/debentures allotted and value of such allotment against each allottee's name.
- f. Details regarding subscription amount raised;
- g. Date of allotment of shares/debentures;
- h. Copies of the minutes of Board/Committee meeting in which the resolution has been passed for allotment;
- i. Copies of application forms, pamphlets, advertisements and other promotional material circulated for issuance of shares/debentures;
- j. Terms and conditions of the issue of shares/debentures;
- k. Details of application for listing, if any, filed with stock exchanges;
- l. Copy of Form 2 and Form 10 filed with ROC;
- m. Details of Debenture Trustee.

2.2 The letters addressed to UMSIL and Shri Suvendu Ganguly, were returned as undelivered to SEBI. No reply was received from Shri Santosh Kumar Hati, Shri Biplab Sarkar and Shri Satyanarayan Karmakar.

2.3 As no information was forthcoming, reminder letters dated November 13, 2014, were sent to UMSIL and its abovementioned Directors.

2.4.1 UMSIL replied vide letter dated December 8, 2014, wherein it *inter alia* submitted:

- i. Return of allotment (Form No. PAS-3) containing names of 1538 persons who were allotted 71,090 *Redeemable Preference Shares*, having face value of Rs.100 each, for a total amount of Rs.0.71 Crores as on March 31, 2014;
- ii. List of Debenture Holders;
- iii. Copies of Balance Sheets for Financial Years 2011-12, 2012-13 and 2013-14;

2.4.2 Vide the abovementioned correspondence (letter dated December 8, 2014), UMSIL *inter alia* submitted that –

- i. *It has received application money for Redeemable Preference Shares amounting to Rs. 0.71 Crores during the Financial Year 2011–12 and the same has been allotted during the Financial Year 2013–14.*
 - ii. *Subscription for the preference shares had opened on 01.01.2011 and closed on 31.03.2011. The opening and closing date for further issue of preference shares were 01.01.2012 and 31.03.2012, respectively.*
3. The material available on record i.e. correspondences exchanged between SEBI and UMSIL alongwith the documents contained therein; the abovementioned complaint received in SEBI and information obtained from the Ministry of Corporate Affairs' website i.e. *MCA 21 Portal*, have been perused. On an examination of the same, it is observed that –
- i. UMSIL was incorporated on November 9, 2010, with CIN as U85100WB2010PLC154528. Its Registered Office is at 150 Lenin Sarani, 2nd Floor, Room No. 5, Kolkata–700013, West Bengal, India.
 - ii. The present Directors in UMSIL are Shri Santosh Kumar Hati, Shri Suvendu Ganguly, Shri Biplab Sarkar and Shri Satyanarayan Karmakar.
 - iii. Shri Sumit Guria, Shri Biplab Banerjee, Shri Rajib Bhattacharya, Shri Md. Saifuddin Halder, Shri Tozemmud Islam and Shri Harendra Nath Sinha, who were earlier Directors in UMSIL, have since resigned.
 - iv. From the material on record, it is observed that UMSIL admittedly issued "*Redeemable Preference Shares*" ("***Offer of Redeemable Preference Shares***") to investors, details of which are provided below –

Type of Security	Year	No. of persons to whom preference shares were allotted	Total Amount (Rs. in Crores)
<i>Redeemable Preference Shares</i>	2013–14	1538	0.71

- v. From the material on record, it is also noted that UMSIL admittedly issued *Secured Redeemable Debentures* ("**Offer of NCDs**") during the Financial Year 2011–12, details of which are provided below –

Year	Type of Security	Number of Allottees	Amount Raised (Rs. in Crores)
2011 – 12	<i>Secured Redeemable Debentures</i>	222	0.08

- vi. It is noted from the copies of Balance Sheets for Financial Years 2011–12, 2012–13 and 2013–14, as submitted by UMSIL, that an amount of Rs. 0.71 Crores is shown therein as '*Share Application Money Pending Allotment*' as on March 31, 2012 and March 31, 2013. Further, the Annual Return of UMSIL for Financial Years 2011–12 and 2012–13 did not show any issuance of *preference shares* during the aforesaid Financial Years.
- 4.1 In the context of the abovementioned details of the *Offer of Redeemable Preference Shares and the Offer of NCDs*, the issue for determination in the instant matter is whether the mobilization of funds by UMSIL through the aforesaid, is in accordance with the provisions of the SEBI Act, 1992 ("**SEBI Act**") read with the SEBI (Issue and Listing of Non-Convertible Redeemable Preference Shares) Regulations, 2013 ("**Non-Convertible Redeemable Preference Shares Regulations**"); the SEBI (Issue and Listing of Debt Securities), Regulations, 2008 ("**Debt Securities Regulations**") and the Companies Act, 1956.
- 4.2 I note that the jurisdiction of SEBI over various provisions of the Companies Act, 1956, in the case of public companies, whether listed or unlisted, when they issue and transfer securities, flows from the provisions of Section 55A of the Companies Act, 1956. While examining the scope of Section 55A of the Companies Act, 1956, the Hon'ble Supreme Court of India in *Sahara India Real Estate Corporation Limited & Ors. vs. SEBI (Civil Appeal no. 9813 of 2011) (Judgment dated August 31, 2012)* (hereinafter referred to as the "**Sahara Case**"), had observed:

"We, therefore, hold that, so far as the provisions enumerated in the opening portion of Section 55A of the Companies Act, so far as they relate to issue and transfer of securities and non-payment of dividend is concerned, SEBI has the power to administer in the case of listed public companies and in the case of

those public companies which intend to get their securities listed on a recognized stock exchange in India."

4.3 In this regard –

- i. Reference is also made to Sections 67(1) and 67(3) of the Companies Act, 1956, which are reproduced as under:

"67. Construction of reference to offering shares or debentures to the public, etc.

67. (1) Any reference in this Act or in the articles of a company to offering shares or debentures to the public shall, subject to any provision to the contrary contained in this Act and subject also to the provisions of sub-sections (3) and (4), be construed as including a reference to offering them to any section of the public, whether selected as members or debenture holders of the company concerned or as clients of the person issuing the prospectus or in any other manner.

(2) Any reference in this Act or in the articles of a company to invitations to the public to subscribe for shares or debentures shall, subject as aforesaid, be construed as including a reference to invitations to subscribe for them extended to any section of the public, whether selected as members or debenture holders of the company concerned or as clients of the person issuing the prospectus or in any other manner.

(3) No offer or invitation shall be treated as made to the public by virtue of sub-section (1) or sub-section (2), as the case may be, if the offer or invitation can properly be regarded, in all the circumstances-

- (a) as not being calculated to result, directly or indirectly, in the shares or debentures becoming available for subscription or purchase by persons other than those receiving the offer or invitation; or*
- (b) otherwise as being a domestic concern of the persons making and receiving the offer or invitation.*

Provided *that nothing contained in this sub-section shall apply in a case where the offer or invitation to subscribe for shares or debentures is made to fifty persons or more:*

Provided further *that nothing contained in the first proviso shall apply to non-banking financial companies or public financial institutions specified in section 4A of the Companies Act, 1956 (1 of 1956)."*

- ii. While examining the scope of Section 67 of the Companies Act, 1956, the Hon'ble Supreme Court of India in the *Sahara Case* observed:

"Section 67(1) deals with the offer of shares and debentures to the public and Section 67(2) deals with invitation to the public to subscribe for shares and debentures and how those expressions are to be understood, when reference is made to the Act or in the articles of a company. The emphasis in Section 67(1) and (2) is on the "section of the public". Section 67(3) states that no offer or invitation shall be treated as made to the public, by virtue of subsections (1) and (2), that is to any section of the public, if the offer or invitation is not being calculated to result, directly or indirectly, in the shares or debentures becoming available for subscription or purchase by persons other than those receiving the offer or invitation or otherwise as being a domestic concern of the persons making and receiving the offer or invitations. Section 67(3) is, therefore, an exception to Sections 67(1) and (2). If the circumstances mentioned in clauses (1) and (b) of Section 67(3) are satisfied, then the offer/invitation would not be treated as being made to the public.

The first proviso to Section 67(3) was inserted by the Companies (Amendment) Act, 2000 w.e.f. 13.12.2000, which clearly indicates, nothing contained in Sub-section (3) of Section 67 shall apply in a case where the offer or invitation to subscribe for shares or debentures is made to fifty persons or more. ...

Resultantly, if an offer of securities is made to fifty or more persons, it would be deemed to be a public issue, even if it is of domestic concern or proved that the shares or debentures are not available for subscription or purchase by persons other than those received the offer or invitation. ...

I may, therefore, indicate, subject to what has been stated above, in India that any share or debenture issue beyond forty nine persons, would be a public issue attracting all the relevant provisions of the SEBI Act, regulations framed thereunder, the Companies Act, pertaining to the public issue. ..."

- iii. In the instant matter, for ascertaining whether the *Offer of Redeemable Preference Shares* and *Offer of NCDs* are public issues or issues on private placement basis in accordance with Section 67 of the Companies Act, 1956, the number of subscribers is of utmost importance.

Offer of Redeemable Preference Shares –

- a. Under the *Offer of Redeemable Preference Shares*, it is observed that during the Financial Year 2013–14, UMSIL admittedly allotted *Redeemable preference shares* to a total of 1538 individuals/investors and mobilized funds amounting to approximately Rs. 0.71 Crores. The number of investors to whom allotments were made under the *Offer of Redeemable Preference Shares* alongwith the amount

mobilized therein, during the Financial Year 2013–14 (details provided in Table at paragraph 3(iv) of page 3), would *prima facie* indicate that such *Offer* was a public issue of securities, as prescribed under the *first proviso* to Section 67(3) of the Companies Act, 1956.

- b. However, although UMSIL has admittedly allotted 71,090 *Redeemable Preference Shares* on a common date (i.e. on March 31, 2014) to 1538 persons in respect of '*Share Application Money*' received upto March 31, 2013, it is noted that the *Redeemable Preference Shares* issued to 8 different persons, copies of which have been submitted by the complainant, are all dated between November 26, 2010 and January 31, 2012. Further, it is noted that the names of 7 out of 8 such persons do not figure in the said list of allottees who were allotted *Redeemable Preference Shares* on March 31, 2014, as provided by UMSIL. Thus, it appears that UMSIL has issued *Redeemable Preference Shares* even prior to March 31, 2014 (i.e. during Financial Years 2010–11 and 2011–12) and the number of persons who have been allotted *Redeemable Preference Shares* is definitely more than 1538 persons (as named in the return of allotment provided by UMSIL) and consequently the amount is also likely to be higher. The same also shows that UMSIL has filed false information with SEBI in respect of fund mobilization through the issue of *Redeemable Preference Shares*.

Offer of NCDs –

- c. Under the *Offer of NCDs*, it is observed that during the Financial Year 2011–12, UMSIL admittedly allotted *NCDs* to a total of 222 individuals/investors and mobilized funds amounting to a total of Rs. 0.08 Crores (details provided in Table at paragraph 3(v) of page 4). The number of investors to whom allotments were made under the *Offer of NCDs* alongwith the amount mobilized therein, during the Financial Years 2011–12, would *prima facie* indicate that such *Offer* was a public issue of securities, as prescribed under the *first proviso* to Section 67(3) of the Companies Act, 1956.
- d. However, although UMSIL has admittedly allotted *NCDs* on a common date (i.e. on March 31, 2012) to 222 persons, it is noted that the copies of debenture certificates issued to 4 different persons, copies of which have been submitted

by the complainant, are dated between April 29, 2012 to February 23, 2013. Further, it is noted that the names of the aforesaid 4 persons do not figure in the list of allottees who were allotted *NCDs* on March 31, 2012, as provided by UMSIL. Thus, it appears that UMSIL has issued *NCDs* even after March 31, 2012 and the number of persons who have been allotted *NCDs* is definitely more than 222 persons (as informed by UMSIL) and consequently the amount is also likely to be higher. The same also shows that the company has filed false information with SEBI in respect of fund mobilization through the issue of *NCDs*.

- e. It is observed that UMSIL is not stated to be a Non-banking financial company or public financial institution within the meaning of Section 4A of the Companies Act, 1956. In view of the aforesaid, I, therefore, find that UMSIL is not covered under the *second proviso* to Section 67(3) of the Companies Act, 1956.
- f. In view of the above, the *Offer of Redeemable Preference Shares* and *Offer of NCDs* by UMSIL, would *prima facie* qualify as public issues under the *first proviso* to Section 67(3) of the Companies Act, 1956. In this regard, it is pertinent to note that by virtue of Section 55A of the Companies Act, 1956, Section 67 of that Act, so far as it relates to issue and transfer of securities, shall also be administered by SEBI.

4.4 I note that –

- i. From the abovementioned, it will follow that since the *Offer of Redeemable Preference Shares* and *Offer of NCDs* are public issues of securities, such securities shall also have to be listed on a recognized stock exchange, as mandated under Section 73 of the Companies Act, 1956. In this regard, reference is made to Sections 73 of the Companies Act, 1956, of which sub-Sections (1), (2) and (3) are relevant for the instant case, which is reproduced as under:

"73. (1) Every company intending to offer shares or debentures to the public for subscription by the issue of a prospectus shall, before such issue, make an application to one or more recognised stock

exchanges for permission for the shares or debentures intending to be so offered to be dealt with in the stock exchange or each such stock exchange.

(1A) Where a prospectus, whether issued generally or not, states that an application under subsection (1) has been made for permission for the shares or debentures offered thereby to be dealt in one or more recognized stock exchanges, such prospectus shall state the name of the stock exchange or, as the case may be, each such stock exchange, and any allotment made on an application in pursuance of such prospectus shall, whenever made, be void, if the permission has not been granted by the stock exchange or each such stock exchange, as the case may be, before the expiry of ten weeks from the date of the closing of the subscription lists:

Provided that where an appeal against the decision of any recognized stock exchange refusing permission for the shares or debentures to be dealt in on that stock exchange has been preferred under section 22 of the Securities Contracts (Regulation) Act, 1956 (42 of 1956), such allotment shall not be void until the dismissal of the appeal.

(2) Where the permission has not been applied under subsection (1) or such permission having been applied for, has not been granted as aforesaid, the company shall forthwith repay without interest all moneys received from applicants in pursuance of the prospectus, and, if any such money is not repaid within eight days after the company becomes liable to repay it, the company and every director of the company who is an officer in default shall, on and from the expiry of the eighth day, be jointly and severally liable to repay that money with interest at such rate, not less than four per cent and not more than fifteen per cent, as may be prescribed, having regard to the length of the period of delay in making the repayment of such money.

(3) All moneys received as aforesaid shall be kept in a separate bank account maintained with a Scheduled Bank 1 [until the permission has been granted, or where an appeal has been preferred against the refusal to grant such permission, until the disposal of the appeal, and the money standing in such separate account shall, where the permission has not been applied for as aforesaid or has not been granted, be repaid within the time and in the manner specified in sub-section (2)]; and if default is made in complying with this sub-section, the company, and every officer of the company who is in default, shall be punishable with fine which may extend to five thousand rupees."

- ii. In the *Sabara Case*, the Hon'ble Supreme Court of India also examined Section 73 of the Companies Act, 1956, wherein it observed that –

"Section 73(1) of the Act casts an obligation on every company intending to offer shares or debentures to the public to apply on a stock exchange for listing of its securities. Such companies have no option or choice but to list their securities on a recognized stock exchange, once they invite

subscription from over forty nine investors from the public. If an unlisted company expresses its intention, by conduct or otherwise, to offer its securities to the public by the issue of a prospectus, the legal obligation to make an application on a recognized stock exchange for listing starts. Sub-section (1A) of Section 73 gives indication of what are the particulars to be stated in such a prospectus. The consequences of not applying for the permission under sub-section (1) of Section 73 or not granting of permission is clearly stipulated in sub-section (3) of Section 73. Obligation to refund the amount collected from the public with interest is also mandatory as per Section 73(2) of the Act. Listing is, therefore, a legal responsibility of the company which offers securities to the public, provided offers are made to more than 50 persons.

... Section 73(2) says that every company and every director of the company who is an officer in default, shall be jointly and severally liable to repay that money with interest at such rate, not less than four per cent and not more than fifteen per cent, as may be prescribed. The scope of the above mentioned provisions came up for consideration before this Court in Raymond Synthetics Ltd. & Ors. V. Union of India (supra), wherein the Court held that in a case where the company has not applied for listing on a stock exchange, the consequences will flow from the company's disobedience of the law, the liability to pay interest arises as from the date of receipt of the amounts, for the company ought not to have received any such amount in response to the prospectus. I am, therefore, of the view that since Sabaras had violated the listing provisions and collected huge amounts from the public in disobedience of law, SEBI is justified in directing refund of the amount with interest."

- iii. Having regard to the abovementioned observations of the Hon'ble Supreme Court of India, since the *Offer of Redeemable Preference Shares* and *Offer of NCDs* are *prima facie* public issues in accordance with the provisions of the Companies Act, 1956, the same will attract the requirement of compulsory listing before a recognized stock exchange in terms of Section 73(1) of the Companies Act, 1956 and also compliance with the provisions of Sections 73(2) and 73(3) of that Act.
- iv. In the facts of the instant case, it *prima facie* appears that UMSIL has violated the provisions of Section 73 of the Companies Act, 1956, in respect of the *Offer of Redeemable Preference Shares* and *Offer of NCDs*.

- 4.5 Under Section 2(36) read with Section 60 of the Companies Act, 1956, a company needs to register its prospectus with the ROC, before making a public offer or issuing the prospectus. As per the aforesaid Section 2(36), "*prospectus*" means any document described or issued as a prospectus and includes any notice, circular, advertisement or

other document inviting deposits from the public or inviting offers from the public for the subscription or purchase of any shares in, or debentures of, a body corporate. As mentioned above, the *Offer of Redeemable Preference Shares* and *Offer of NCDs* were public issues of securities. Having made public issues, UMSIL was required to register a prospectus with the ROC under Section 60 of the Companies Act, 1956. I find that there is no evidence on record to indicate whether or not UMSIL has complied with the provisions of Section 60 of Companies Act, 1956. In view of the same, I find that UMSIL has *prima facie* not complied with the provisions of Section 60 of Companies Act, 1956.

4.6 Under Section 56(1) of the Companies Act, 1956, every prospectus issued by or on behalf of a company, shall state the matters specified in Part I and set out the reports specified in Part II of Schedule II of that Act. Further, as per Section 56(3) of the Companies Act, 1956, no one shall issue any form of application for shares in or debentures of a company, unless the form is accompanied by abridged prospectus, contain disclosures as specified. Based on the material available on record, I find that UMSIL has not complied with the provisions of Section 56(1) and 56(3) of the Companies Act, 1956 and therefore, has *prima facie* violated the aforesaid provisions.

4.7 In addition to the above, reference may be made to the Non-Convertible Redeemable Preference Shares Regulations, which were framed by SEBI in exercise of its powers under Section 30 of the SEBI Act, 1992 and are *applicable to the public issue and listing of Non-Convertible Redeemable Preference Shares*. It may be relevant to note that under the aforesaid Regulations, '*non-convertible redeemable preference share*' has been defined as '*a preference share which is redeemable in accordance with the provisions of Companies Act, 1956 and does not include a preference share which is convertible into or exchangeable with equity shares of the issuer...*'. In this context, I find that UMSIL, through the *Offer of Redeemable Preference Shares*, which is a public issue of securities, has *prima facie* violated the following provisions of the aforesaid Regulations, which contain *inter alia* conditions for public issue and listing of non – convertible redeemable preference shares, viz.

- i. Regulation 4(2)(a) – Application for listing of securities;
- ii. Regulation 4(2)(b) – In-principle approval for listing of securities;
- iii. Regulation 4(2)(c) – Credit rating has been obtained;
- iv. Regulation 4(2)(d) – Dematerialization of securities;

- v. Regulation 4(2)(e) – Minimum tenure;
- vi. Regulation 4(3) – Capital Redemption Reserve;
- vii. Regulation 4(5) – Appointment of Merchant Banker;
- viii. Regulation 5 – Disclosures in the offer document;
- ix. Regulation 6 – Filing of draft offer document;
- x. Regulation 7 – Mode of disclosure of offer document;
- xi. Regulation 8 – Advertisements for Public Issues;
- xii. Regulation 9 – Abridged Prospectus and application forms;
- xiii. Regulation 13 – Minimum subscription;
- xiv. Regulation 15 – Prohibition of mis-statements in the offer document;
- xv. Regulation 16 – Mandatory Listing;
- xvi. Regulation 22 – Obligations of the Issuer, etc.

4.8 Under Section 117B of the Companies Act, 1956, no company shall issue a prospectus or a letter of offer to the public for subscription of its debentures, unless it has, before such issue, appointed one or more debenture trustees for such debentures and the company has, on the face of the prospectus or the letter of offer, stated that the debenture trustee or trustees have given their consent to the company to be so appointed. Further, under Section 117C of the Companies Act, 1956, where a company issues debentures, it shall create a debenture redemption reserve for the redemption of such debentures, to which adequate amounts shall be credited, from out of its profits every year until such debentures are redeemed. Based on the material available on record, I find that UMSIL has not complied with the provisions of Sections 117B–117C of the Companies Act, 1956 and therefore, has *prima facie* violated the aforesaid provisions.

4.9 Reference may also be made to the Debt Securities Regulations, which were framed by SEBI in exercise of its powers under Section 30 of the SEBI Act and are applicable to the public issue and listing of debt securities. It may be relevant to note that under the aforesaid Regulations, '*debt securities*' have been defined as '*non-convertible debt securities which create or acknowledge indebtedness, and include debenture...*' In this context, I find that UMSIL, through the *Offer of NCDs*, which is a public issue of debt securities, has *prima facie* violated the following provisions of the aforesaid Regulations, which contain *inter alia* conditions for public issue and listing of debt securities, viz.

- i. Regulation 4(2)(a) – *Application for listing of debt securities*

- ii. Regulation 4(2)(b) – *In-principle approval for listing of debt securities*
- iii. Regulation 4(2)(c) – *Credit rating has been obtained*
- iv. Regulation 4(2)(d) – *Dematerialization of debt securities*
- v. Regulation 4(4) – *Appointment of Debenture Trustee*
- vi. Regulation 5(2)(b) – *Disclosure requirements in the Offer Document*
- vii. Regulation 6 – *Filing of draft Offer Document*
- viii. Regulation 7 – *Mode of disclosure of Offer Document*
- ix. Regulation 8 – *Advertisements for Public Issues*
- x. Regulation 9 – *Abridged Prospectus and application forms*
- xi. Regulation 12 – *Minimum subscription*
- xii. Regulation 14 – *Prohibition of mis-statements in the Offer Document*
- xiii. Regulation 15 – *Trust Deed*
- xiv. Regulation 16(1) – *Debenture Redemption Reserve*
- xv. Regulation 17 – *Creation of security*
- xvi. Regulation 19 – *Mandatory Listing*
- xvii. Regulation 26 – *Obligations of the Issuer, etc.*

- 4.10 Upon a consideration of the aforementioned paragraphs, I am of the view that UMSIL is *prima facie* engaged in fund mobilising activity from the public, through the *Offer of Redeemable Preference Shares and Offer of NCDs* and as a result of the aforesaid activity has violated the aforementioned provisions of the Companies Act, 1956 (Section 56, Section 60 read with Section 2(36), Section 73, Sections 117B–117C) read with the Non-Convertible Redeemable Preference Shares Regulations and the Debt Securities Regulations.
- 5.1 From the material available on record, it is observed that UMSIL created a charge of Rs.25 Crores and appointed *Debenture Trustee, viz. United Debenture Trust (represented by Shri Abbas Ali Molla)* as Debenture Trustee for the *Offer of NCDs* by that company.
- 5.2 Section 12(1) of the SEBI Act states that: "*No... trustee of trust deed ... shall buy, sell or deal in securities except under, and in accordance with, the conditions of a certificate of registration obtained from the Board in accordance with the regulations made under this Act*".

- 5.3 In addition, Regulation 7 of SEBI (Debenture Trustees) Regulations, 1993 ("**Debenture Trustees Regulations**"), provides that: "*no person should act as a debenture trustee unless he is either –*
- i. a scheduled bank carrying on commercial activity; or*
 - ii. a public financial institution within the meaning of section 4A of the Companies Act, 1956; or*
 - iii. an insurance company; or*
 - iv. body corporate."*
- 5.4 Based on the material available on record, I find that *United Debenture Trust (represented by Shri Abbas Ali Molla)* has acted as unregistered Debenture Trustee, which amounts to violation of the abovementioned provisions of the SEBI Act read with the Debenture Trustee Regulations.
6. Shri Sumit Guria, Shri Biplab Banerjee, Shri Rajib Bhattacharya, Shri Md. Saifuddin Halder, Shri Tozemmud Islam and Shri Harendra Nath Sinha, who were earlier Directors in UMSIL, have since resigned.
7. SEBI has a statutory duty to protect the interests of investors in securities and promote the development of, and to regulate, the securities market. Section 11 of the SEBI Act has empowered it to take such measures as it deems fit for fulfilling its legislative mandate. Further, as per the provisions of Section 55A of the Companies Act, 1956, administrative authority on the subjects relating to public issue of securities is exclusively with SEBI. For this purpose, SEBI can exercise its jurisdiction under Sections 11(1), 11A, 11B and 11(4) of the SEBI Act read with Section 55A of the Companies Act, 1956 (as mentioned in paragraphs 4.1–4.10 above). Steps therefore, have to be taken in the instant matter to ensure only legitimate fund raising activities are carried on by UMSIL and no investors are defrauded. In light of the facts in the instant matter, I find that there is no other alternative but to take recourse through an interim action against UMSIL and its Directors, for preventing that company from further carrying on with its fund mobilising activity under the *Offer of Redeemable Preference Shares and Offer of NCDs*.
8. In view of the foregoing, I, in exercise of the powers conferred upon me under Sections 11, 11(4), 11A and 11B of the SEBI Act, hereby issue the following directions –

- i. UMSIL (PAN: AABCU2558H) shall not mobilize any fresh funds from investors through the *Offer of Redeemable Preference Shares and Offer of NCDs* or through the issuance of equity shares or any other securities, to the public and/or invite subscription, in any manner whatsoever, either directly or indirectly till further directions;
- ii. UMSIL and its present Directors, viz. Shri Santosh Kumar Hati (PAN: ACKPH9229A; DIN: 03213907), Shri Suvendu Ganguly (PAN: BDOPG6630C; DIN: 05298893), Shri Biplab Sarkar (PAN: CAYPS6984D; DIN: 06859547) and Shri Satyanarayan Karmakar (PAN: BCJPK2878L; DIN: 06859637), are prohibited from issuing prospectus or any offer document or issue advertisement for soliciting money from the public for the issue of securities, in any manner whatsoever, either directly or indirectly, till further orders;
- iii. The past Directors of UMSIL, viz. Shri Sumit Guria (PAN: AQFPG0812M; DIN: 05121677), Shri Biplab Banerjee (PAN: AUDPB3526F; DIN: 05176290), Shri Rajib Bhattacharya (PAN: AMGPB0981P; DIN: 02744648), Shri Md. Saifuddin Halder (PAN: ABJPH6895C; DIN: 03213829), Shri Tozemmud Islam (PAN: ABHPI1120R; DIN: 06594445) and Shri Harendra Nath Sinha (PAN: AUUPS6793A; DIN: 03271303), are prohibited from issuing prospectus or any offer document or issue advertisement for soliciting money from the public for the issue of securities, in any manner whatsoever, either directly or indirectly, till further orders;
- iv. UMSIL and its abovementioned past and present Directors, are restrained from accessing the securities market and further prohibited from buying, selling or otherwise dealing in the securities market, either directly or indirectly, till further directions;
- v. UMSIL shall provide a full inventory of all its assets and properties;
- vi. UMSIL's abovementioned past and present Directors shall provide a full inventory of all their assets and properties;
- vii. UMSIL and its abovementioned present Directors shall not dispose of any of the properties or alienate or encumber any of the assets owned/acquired by that company through the *Offer of Redeemable Preference Shares and Offer of NCDs*, without prior permission from SEBI;
- viii. UMSIL and its abovementioned present Directors shall not divert any funds raised from public at large through the *Offer of Redeemable Preference Shares and Offer of NCDs*, which are kept in bank account(s) and/or in the custody of UMSIL;

- ix. The Debenture Trustee, viz. *United Debenture Trust (represented by Shri Abbas Ali Molla)*, is prohibited from continuing with its assignment as debenture trustee in respect of the *Offer of NCDs* of UMSIL and also from taking up any new assignment or involvement in any new issue of debentures, etc. in a similar capacity, from the date of this order till further directions.
9. The above directions shall take effect immediately and shall be in force until further orders.
- 10.1 The *prima facie* observations contained in this Order are made on the basis of the material available on record i.e. correspondences exchanged between SEBI and UMSIL alongwith the documents contained therein; the abovementioned complaint received in SEBI and information obtained from the Ministry of Corporate Affairs' website i.e. *MCA 21 Portal*. In this context, UMSIL and its abovementioned Directors are advised to show cause as to why suitable directions/prohibitions under Sections 11(1), 11(4), 11A and 11B of the SEBI Act including the following, should not be taken/imposed against them:
- i. Directing them jointly and severally to refund money collected through the *Offer of Redeemable Preference Shares* and *Offer of NCDs* alongwith interest, if any, promised to investors therein;
 - ii. Directing them not to issue prospectus or any offer document or issue advertisement for soliciting money from the public for the issue of securities, in any manner whatsoever, either directly or indirectly, for an appropriate period;
 - iii. Directing them to refrain from accessing the securities market and prohibiting them from buying, selling or otherwise dealing in securities for an appropriate period.
- 10.2 UMSIL and its abovementioned Directors, may, within 21 days from the date of receipt of this Order, file their replies, if any, to this Order and may also indicate whether they desire to avail themselves an opportunity of personal hearing on a date and time to be fixed on a specific request made in that regard.
- 10.3 Similarly, the Debenture Trustee, viz. *United Debenture Trust (represented by Shri Abbas Ali Molla)*, is advised to show cause as to why suitable directions/prohibitions under Sections 11(1), 11(4), 11A and 11B of the SEBI Act including restraining it from accessing the

securities market and further restraining it from buying, selling or dealing in securities, in any manner whatsoever, for an appropriate period should not be issued.

- 10.4 The Debenture Trustee, viz. *United Debenture Trust (represented by Shri Abbas Ali Molla)*, may, within 21 days from the date of receipt of this Order, file its reply, if any, to this Order and may also indicate whether it desires to avail itself an opportunity of personal hearing on a date and time to be fixed on a specific request made in that regard.
11. This Order is without prejudice to the right of SEBI to take any other action that may be initiated against UMSIL and its abovementioned Directors, the Debenture Trustee, viz. *United Debenture Trust (represented by Shri Abbas Ali Molla)*, in accordance with law.

Place: Mumbai
Date: June 25, 2015

S. RAMAN
WHOLE TIME MEMBER
SECURITIES AND EXCHANGE BOARD OF INDIA